Senate Substitute for HOUSE BILL No. 2416

By Committee on Judiciary

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AN ACT concerning public health; requiring compensation for the use, restriction on use, damage, loss or destruction of property as a result of certain governmental actions; authorizing reimbursement of property taxes levied upon businesses shut down or restricted as a result of certain governmental actions related to contagious or infectious disease; amending K.S.A. 2021 Supp. 79-1614 and repealing the existing section.

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Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) Each person within this state shall act and manage the affairs of such person and such person's property in any way that reasonably will assist and not detract from the ability of the state and the public successfully to prevent and respond to contagious or infectious disease. This obligation includes appropriate personal service and appropriate use of property in response to a governmental action. This section neither increases nor decreases these obligations but recognizes their existence under the constitution and statutes and the common law of this state. Compensation for services or for the taking, use or restriction on use of property shall be only to the extent that obligations recognized in this subsection are exceeded in a particular case and only to the extent that the claimant may not be deemed to have volunteered services or property without compensation.

- (b) Personal services shall not be compensated by the state or any subdivision or agency thereof under this section except pursuant to statute enacted or ordinance duly adopted therefor.
- (c) Compensation for property shall be provided only if the property was commandeered, restricted for use or otherwise used pursuant to a governmental action and the destruction, use or restriction on use of such property was ordered by a public official pursuant to such governmental action.
- (d) Any person claiming compensation for the use, restriction on use, damage, loss or destruction of property under this section as a result of a governmental action shall file a claim therefor in the district court in the same manner as any other civil action. The court shall determine the validity of such claim in the same manner and under the same procedures prescribed for condemnation actions pursuant to K.S.A. 26-501 et seq.,

HB 2416 2

 and amendments thereto. Unless the amount of compensation on account of property damaged, lost or destroyed is agreed upon by the claimant and the governmental entity, the amount of compensation shall be calculated in the same manner as compensation due for a taking of property pursuant to the condemnation law of this state.

- (e) Any award of compensation for the commandeering, use or restriction on use of the property by the governmental entity shall:
- (1) Be paid by the governmental entity ordering the commandeering, use or restriction on use of the property at issue;
- (2) be limited to the actual cost of such use or restriction on use as determined by the board of appraisers; and
- (3) not include loss of present or future profits, opportunity cost or other extraordinary damages.
 - (f) As used in this section:
- (1) "Governmental action" means an order, resolution or ordinance related to a contagious or infectious disease issued or adopted by the state, county, city or other political subdivision of the state, including, but not limited to, an order, resolution or ordinance issued or adopted pursuant to a declared state of disaster emergency under K.S.A. 48-924, and amendments thereto, or a declared state of local disaster emergency under K.S.A. 48-932, and amendments thereto, that mandates the wearing of face masks, limits the size of gatherings of individuals, restricts the operation of business, controls the movement of persons or limits religious gatherings;
- (2) "private property" means the same as defined in K.S.A. 77-703, and amendments thereto, and any other personal or business property used or restricted for use by a governmental entity pursuant to a governmental action:
 - (3) "restriction on use" or "restricted for use" means:
- (A) Any taking as defined in K.S.A. 77-703, and amendments thereto;
- (B) any restriction, limitation on access to or operation of private property;
- (C) exertion of control over any private property for any amount of time pursuant to a governmental action; or
- (D) substantially burdening the operation of any religious, civic, business or commercial entity, whether for-profit or not-for-profit.
- (g) This section shall only apply to a governmental action taken on or after the effective date of this act.
- Sec. 2. K.S.A. 2021 Supp. 79-1614 is hereby amended to read as follows: 79-1614. (a) (1) The owner of any building listed and assessed for property taxation purposes as real property that maintains a business on the property that was shut down or restricted *because of any action taken* by the state, county, city or other political subdivision of the state pursuant to

HB 2416 3

an executive order issued by the governor pursuant to K.S.A. 48-925, and amendments thereto, or any action taken by a county, city or other political subdivision of the state related to a state of disaster emergency declared pursuant to K.S.A. 48-924, and amendments thereto, or a state of local disaster emergency declared pursuant to K.S.A. 48-932, and amendments thereto, or any action taken by a county, city or other political subdivision of the state related to a contagious or infectious disease pursuant to chapter 65 of the Kansas Statutes Annotated, and amendments thereto, may make application to the board of county commissioners of the county in which such property is located for the reimbursement of the property taxes levied upon such property during the shutdown or restriction.

- (2) The county treasurer shall reimburse from the county general fund any owner who makes an application or operator that joins in an application that is determined to be valid for the period of time that the shutdown or restriction remained in effect. For ordered shutdowns, the reimbursement shall be calculated as a ¹/₃₆₅ amount of the total ad valorem real property taxes levied by the state, county and all other taxing subdivisions due for the property for the year multiplied by the number of calendar days the ordered shutdown was in effect. For ordered restrictions, the reimbursement shall be calculated as a ¹/₃₆₅ amount of the total ad valorem real property taxes levied by the state, county and all other taxing subdivisions due for the property for the year multiplied by the percentage of the ordered restrictions and further multiplied by the number of calendar days the ordered restriction was in effect.
- (b) If the owner is the operator of the business on the property that was shut down or restricted, the owner shall be entitled to 100% of such reimbursement amount. If the owner is not the operator of such business that was shut down or restricted from conducting operations:
- (1) The owner shall disclose and attest to the identity of the operator of such business on the application form;
 - (2) the owner shall be entitled to 50% of such reimbursement amount;
- (3) the operator of such business shall be entitled to 50% of such reimbursement amount if such operator joins in the owner's application; and
- (4) such operator that joins in the owner's application may elect to assign such operator's share of the reimbursement amount to the owner to be credited against any delinquent rent due to the owner.
- (c) If the state, a city or other political subdivision of the state was the governmental entity that shut down or restricted the business resulting in a reimbursement to an owner or operator pursuant to this section, such governmental entity that shut down or restricted the business shall reimburse the county for the cost of such reimbursement.
 - (d) For purposes of this section, "restriction" or "restricted" means

HB 2416 4

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any occupancy limitation, limitation on periods of operation or the exertion by any governmental entity of other significant control on business resources or functionality.

- (e) The provisions of this section shall be applicable on and after-January 1, 2022.
- Sec. 3. K.S.A. 2021 Supp. 79-1614 is hereby repealed.Sec. 4. This act shall take effect and be in force from and after its 7 publication in the Kansas register.